Expanding the scope of liability - fining individuals

Caroline Wolberink Netherlands Competition authority (NMa)







Dutch competition law system and NMa enforcement (powers)

- Ma established in 1998 to enforce Dutch
 Competition Act
- Administrative enforcement regime
- Powers to impose fines and orders with penalties, in the case of non-compliance, on undertakings
- Focus on serious cartel investigation





Developments in NMa enforcement (powers)

Since October 2009 new fining guidelines

Increasing fines for cartel behaviour

- Reflection of principle of high trust
- Focus on clearly harmful cartels
- But how high can we go and to what effect?





Developments in NMa enforcement (powers)

Initially limited powers to levy fines on individuals

- In October 2007 extended powers based on art. 51 Dutch Penal Code
- Individuals who supervised the violation or gave orders for violation could be fined
- Fines up to 450.00 euro



Liability of individuals

Individual could be punished for :

(1)giving orders or carrying out plans (2)hear all, see all, say nothing

 Individual must had a certain knowledge of the conduct and a certain degree of intent

No limitation to the category of persons



Liability of individuals

Ma conditions for liability of an individual:

- Enough proof against the individual
- Strong evidence of the infringement
- The infringement is a serious one
- The individual(s) is/are representative





Cases of individual fines: Koninklijke Wegener NV

- NMa imposed a fine on a media company for failing to comply with an instruction
- Additionally NMa levied fines on five executives (150.000 - 350.000 euro)
- The executives were appointed to control the compliance with the instruction
- The executives knew about the non-compliance, had the position to prevent/stop the conduct, but did not





Cases of individual fines: Janssen de Jong and WBL

- Ma imposed fines on two road construction companies for bid-rigging
- The NMa additionally imposed individual fines on three executives (10.000 en 250.000 euro)

Two executives were entering into the agreements by themselves and one was supervisor with knowledge of the conduct





Cases of individual fines: Landelijke Huisartsen Vereniging

- NMa imposed fines on the Dutch association of general practitioners
- They restrained the freedom of establishment of general practicioners
- Additionally the NMa imposed fines on two officials from the association (25.000 and 50.000 euro)
- These officials were responsible for the policy of the association



Effectiveness individual fines

- Experience is as yet limited
- Possible less effectiveness because of:
 - payment of the fine by the company
 - possibility of insurance
- Other penalties? disqualification order or trading prohibition, imprisonment



